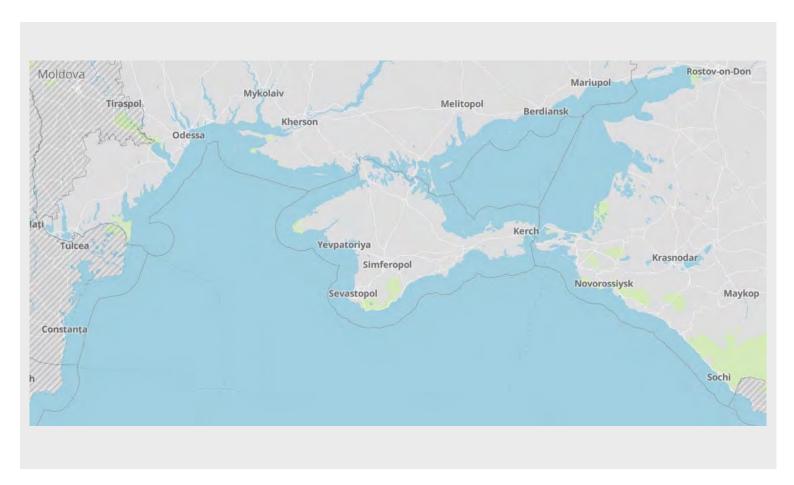
# Northern Black Sea and Russia Ports Threat Assessment Port operations and security overview

Date and time of latest intelligence included in this report: 28 November 2024 - 09:00 UTC



# RiskIntelligence

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## Overview of current situation

### **Brief update:**

One maritime related incident was recorded during the past week. Incident details can be found at the back of the report. Current operational and security conditions in ports can be found in the ports table.

During the past week, vessels were reported using the Ukrainian Black Sea corridor. However, specific numbers on port-calls are uncertain, given that vessels are understood instructed to disable their AIS, during transits.

Russian forces have continued their attack on Ukrainian energy infrastructure, with several large-scale attacks reported during the past week. Following previous attacks, especially on the energy infrastructure, Ukrainian port authorities announced that they were better prepared to limit the operational impact. However, local impact following each new wave of Russian attacks, is likely to vary and some disruption cannot be ruled out.

As mentioned in last week's report there appears to be an ongoing intensification of attacks of various types by particularly Russian, but also Ukrainian forces - likely as attempts by both sides to best position themselves for any future negotiations prior to the incoming US president-elect Trump administration. This assumed strategy, by both sides, is likely to continue - to varying degrees, until the US presidential inauguration on 20 JAN 2025. Russia has claimed that their recent attacks are in response to change in US policy towards how far Ukraine can target into Russia. Although no port infrastructure was reported damaged in the most recent attacks, by information cut-off for this report, it cannot be ruled out that port infrastructure may be targeted as part of future attacks - vessels too may incur collateral damage and although targeted Russian attacks towards vessels is assessed as less likely, it also cannot be ruled out entirely. Ukraine is likely to also undertake attacks directed against Russian maritime targets. In this case, targets are likely to be energy infrastructure, naval stations like the Novorossiysk Naval Base, or naval vessels - but unlikely to deliberately target commercial vessels.

Various reports during the past week have noted different approaches that the incoming Trump administration may focus on, in relation to finding a solution to the Russian war in Ukraine, but there appears to be no consensus on the approach.

The previous alleged Russian claims of vessels transporting weapons to Ukraine and other similar tenuous reasons may be used in the future, as pretext for strikes on vessels, by Russia.

The three scenarios below remain the most likely reasons for vessels being impacted by attacks.

Scenario 1; that the vessels are targeted because the Russian military have, potentially faulty, intelligence regarding the vessel and their cargo, allegedly transporting military hardware and ammunition.

Scenario 2; that the incidents are part of an attempt to deter vessels from using the Ukrainian transit corridor and cut-off Ukrainian maritime exports, by making it too uncertain and dangerous through the strikes on various vessels and vessel types.

Scenario 3: That Russia considers it legitimate to target vessels in order to increase the pressure on Ukraine prior to any future negotiations.

Regardless of the Russian objectives, Ukrainian porta and their infrastructure remain likely targets by Russian forces. The previous apparent Russian disregard for or increased willingness to target cargo vessels and/or port infrastructure close to civilian vessels, also remain likely in future attacks. However, collateral damage to vessels in port and transiting the corridor remains the most likely possibility.

Russian offensive moves have continued along the front line with some Russian advances and further. It is still assessed that the current focus of the Russian military operations, is to weaken the Ukrainian society for the winter.

Locally scheduled brown- and blackouts have been reported countrywide and should be expected. The ability for Russia to continue the targeted attacks on Ukrainian energy infrastructure, remains dependent on Ukrainian ability to protect the same facilities, which is also linked to their overall available airdefense capabilities.

#### **Ukrainian Black Sea Corridor**

Vessels are understood to have transited the corridor to Ukrainian Black Sea ports.

Although there appears to be an ongoing intensification of attacks, by Russia, there is no indication of an increase in the threat level, in relation to vessels transiting the Ukrainian Black Sea corridor, which remains assessed as lower than the threat level in ports. However, incidents involving commercial vessels, either hit by collateral damage, hit my misidentification, or potentially directly targeted, cannot be ruled out as part of future incidents.

The threat of direct targeting and/or collateral damage for vessels in port remains the most likely. This is due to port infrastructure is still assessed as likely targets by Russian drone and missile attacks, and due to the uncertainty of Russian targeting practices in early October. The port table reflects these assessments.

The Ukrainian Black Sea corridor and participating Ukrainian Black Sea ports are understood to be operational in accordance with the IMO Circular Letter 4748 and local guidance. Local operational differences and issues should be expected.

Incoming drone, cruise-, and ballistic missile attacks against ports and other targets in Ukraine are known to cross the shipping corridor and while direct targeting of vessels is not expected to occur at sea, collateral damage from malfunctioning or downed drones and missiles cannot be ruled out.

The likelihood of operational disruptions from power outages, air raid alarms, and other limitations, as well as the threats from military operations, are expected to remain until security guarantees are made. Such guarantees should address the threat of Russian actions towards vessels trading in the Ukrainian Black Sea and Danube ports, as well as threats against ports and port infrastructure. It should therefore be assumed that there remains an increased threat towards maritime trade in the NW Black Sea and near the conflict area, in particular.

#### Black Sea:

The reported attacks and other war related developments during the past week do not change the threat picture for the wider Black Sea - the northwestern area is still considered an active warzone. Details about recent incidents can be found at the end of the report.

The overall assessment of the security picture for general operations varies depending on the specific

operational area of the Black Sea in question. With the threat to maritime operations assessed as lower in the southern half of the Black Sea.

Potential harassment, AIS/GPS signal jamming or spoofing or the use of warning shots or more extreme measures, cannot be completely ruled as a future occurrence.

Ukrainian forces are likely to continue to pressure Russian forces in the Black Sea including Russian occupied Crimea to keep their focus of gaining more firm control of the maritime domain. This will likely continue to be a key priority for them, as this will provide more definite security circumstances for any future shipping corridor to Ukrainian Black Sea ports.

Although Russia continues to move much of its naval capabilities from the Black Sea to and from the Sea of Azov, it still maintains enough of a presence in the Black Sea to present an ongoing threat and including extensive capabilities to covertly release mines or other munitions into the unilateral corridor. The use of submarines, for such deployment, will likely also be influenced by the risk to surface vessels due to Ukrainian anti-ship capabilities. However, under current circumstances. it is unlikely that Russian Naval capabilities can uphold any blockade or strict inspection regime related to the NW Black Sea or the unilateral corridor, especially with continued Ukrainian focus on assertion of control of their territorial waters. Any overt rhetoric of threats in the area, real or not, are still assessed as attempts to influence threat perception and willingness to undertake voyages into the corridor north of 45-21 in particular, as well as in the wider Black Sea. However, this is generally considered unlikely, especially due to likely international condemnation and the escalatory nature of such an act.

A chart of the current 'humanitarian corridor', as published in the Annex to the IMO Circular Letter No.4748, can be found in Annex 2 of this report.

The threat from military operations, particularly in the NW area, but also the wider Black Sea area, is considered higher than the rest of the Black Sea. This includes the continued threat of reported sea mines in the Black Sea and various military operations and engagements in the NW Black Sea which have become more common after the Russian withdrawal from the UN-backed Black Sea Grain Initiative. This includes frequent reports of the movement of UKR naval drones and special forces, and Russian aerial assets patrolling to counter these movements.

There remains an ongoing issue with not just floating mines but waterborne objects in general, in the Black Sea, as a consequence of the war in

Ukraine. In relation to MCM operations, some reports note the complexity of the issue, an uncertain estimate of the overall number of mines, could be 1000 or more (possibly 50/50 placed by both Russia and Ukraine). Reports of near daily calls to national emergency services, in the countries bordering the Black Sea of possible mine-sightings highlight the underlining complexity. However, it must also be noted that most of these calls do not turn out to be actual mines.

Conflict-related implications when operating in the Black Sea are likely to continue – with continued varying degrees of naval presence and activity, by both Ukrainian and Russian operations. Congestion and delays when transiting the regional straits and rivers, congestion at other regional ports due to the volume of diverted traffic, the impact of sanctions on trade to and from Russia, and complications with crew changes.

#### Sea of Azov:

The Sea of Azov is still assessed to be limited in access for normal commercial maritime traffic, without prior Russian consent. Future military action in or near the Kerch Strait cannot be ruled out.

The Ukrainian Sea of Azov ports (Mariupol and Berdyansk) are still controlled and operated by the Russian military and occupation authorities. While the Russians have recently announced the ports to be open and being rebuilt – with claims of increased traffic – the actual operational status is unclear. Some vessels given access into these ports are reported to have transported stolen Ukrainian cargo, most notably steel and metal products, as well as grain. Naval movements into the ports are likely to occur. Incidents of long-range attacks and sabotage in both cities are known, but unverified.

The Ukrainian authorities have previously stated that they are monitoring vessels going to occupied Ukrainian ports, in the Sea of Azov, and that these vessels may be seen as legitimate military targets.

Some reports indicate that Russia has strengthened its defenses around the Crimea bridge as the bridge remains a coveted target by the Ukrainian military – underlined by previous strikes against the Kerch Strait Area.

Russia has previously announced that vessels which have loaded anywhere outside of Russia, will not be permitted to pass through the Kerch Strait. Disruption and delays to transits of non-Russian-flagged vessels are known to occur. Direct targeting of Russian (proper) ports, port cities, or nearby areas is generally considered unlikely, although the potential targeting of Russian Black Sea ports is

assessed to be more likely. Russian Black Sea ports are understood to be operating at ISPS level 2.

#### **Ukraine:**

Power-outages and air-raid alarms continue throughout the country, as a result of Russian attacks, which can also disrupt port operations. Concerns regarding the operational future of the country's energy network, including sufficient supplies and making the network more resilient to aerial attacks, continue to be expressed. Given the constant unpredictability, future disruption should be expected.

The reported Ukrainian incursion into Russia continues and is generally considered part of a wider strategy to establish some Ukrainian momentum. Although it remains unclear what kind of impact this may have on the war in the future, or indeed future negotiations it may be used by Russia as a pretext for future impact on Black Sea maritime operations – and an increase in Russian forces targeting civilian infrastructure including maritime facilities, cannot be ruled out

Martial law remains in place – with some local night-time curfews in place. All Ukrainian ports are operating at ISPS level 3 following the communication to the IMO by the Ukrainian authorities.

#### Russia:

Port information is located in the port table.

With the UK allowing Ukraine to use long-range Storm Shadow missiles on Russian territory, it is possible that attacks will be directed against maritime targets. In this case, the Novorossiysk Naval base, naval vessels, or energy infrastructure are likely targets. While Ukraine are unlikely to directly target civilian infrastructure or vessel traffic, but collateral damage in for form of missile debris or similar is possible.

Overall, a Ukrainian attack against Russian maritime targets, predominately in Crimea, near Kerch and in the Eastern Black Sea remain a likely scenario – especially with regular capabilities like aerial drones.

Videos of naval and aerial drone attacks in Russian ports also highlights a general lack of necessary counter measures. Russian anti-air is often fired at near horizontal angles. Therefore, a lot of anti-air fire is going directly into civilian and port areas, across from wherever Russian Naval vessels are positioned. This is likely to lead to damage to port facilities and vessels and may potentially also

wound or kill sailors or port workers.

#### Conflict outlook:

Russian forces have intensified attacks on Ukrainian infrastructure during the past week and these attacks are unlikely to diminish until Ukraine is able to increase their air defense capabilities.

Although ports are not known to have been hit, future attacks targeting port infrastructure cannot be ruled out. Vessels involved in collateral damage remains the most likely scenario under such circumstances, but direct targeting of vessels can also occur. Russian advances have been reported, although they do not present any change to the threats to the maritime sectors.

The incursion by Ukrainian forces into Russia is ongoing and the general assessment remains that this has not produced the strategic outcome, hoped for by Kyiv. The assessed strategy by both Ukraine and Russia is to continue to attempt to assert dominance and to position themselves ahead of the coming autumn and winter and too, in any future talks in order to gain a strong negotiation position.

Ukraine is likely to continue to strike Russian infrastructure throughout the Black Sea by any means available - missiles, naval drones, and aerial drones. These strikes will continue in an attempt to disrupt Russian supply lines and military operations in Southern Ukraine, as well as limiting Russian energy exports and revenue. Much of this will be focused on Crimea and the Eastern Black Sea and the Sea of Azov, and future major attacks against maritime infrastructure to keep the pressure on Russian are likely. It should be noted here that Russian defensive forces will continue to mainly use unguided weapons like cannons and machine guns to counter drone attacks - with considerable potential for collateral damage for civilian traffic caught in the crossfire.

Future attempts by Russia to continue to disrupt or discourage vessels transiting the Ukrainian 'humanitarian corridor' are likely, although such attempts are also likely to attempt to distract the Ukrainian military from their operations in the NW Black Sea – which continues to indicate an increased focus on establishing area control.

Future sanctions towards Russia may affect the overall security dynamics of the Black Sea and Russia could still respond by restricting Russian ports for vessels affiliated with or connected to EU/NATO/Western countries or flags, in response to future sanctions. In such a scenario, any effect on vessels in Russian ports is uncertain, although detention of vessels could be a possibility – threats of this have previously been reported. Russian

authorities might do extensive checks and controls of Western, or Western affiliated, vessels as a form of harassment.

The war in Ukraine has previously proven it can take on additional dimensions. Notably, Western intelligence agencies warn of increased hybrid activity by Russian assets in Europe. This is connected to the increasing tensions between NATO and Russia. It is also likely that Ukraine is using assets to inflict damage on Russian infrastructure far from the Black Sea.

Examples of sabotage likely related to the conflict include reported "parcel-bombs" found at various DHL logistics sites, which have been attributed to Russian hybrid-operations, and the Nord Stream 1 and 2 pipeline incidents in the Baltic Sea, in late September 2022 and the January 2024 incident at the Ust-Luga terminal, near St. Petersburg – this means that additional hybrid-warfare means may be used not just concerning Ukraine and the Black Sea, but also elsewhere in the world- especially where the international tensions between Russia and the West/NATO are prevalent. These may include, but are not limited to, harassment, espionage, cyberattacks, and sabotage of and against maritime assets and infrastructure. This has the potential to affect maritime security negatively.

Annex 1 – Illustration of reported mined areas Annex 2 – Announced temporary corridor from UKR Black Sea ports

Annex 3 – Reported Kerch Strait inspection area
Annex 4 – Incidents

# **Ukraine and northern Black Sea ports**

Refer to the following page for definitions and information on sanctions/commercial restrictions

Port	Current port situation	Current local situation	Operations	Security
Odessa	The port is understood operational in accordance with the IMO Circular Letter 4748, and local guidance.	Russian strikes do occur against targets in the Odesa Oblast, including some direct targeting of Odesa city and port facilities. The overall security situation remains highly unpredictable and local operational differences and issues should be expected. Disruptions to operations may occur due to power outages or air raid alarms.		
Pivdenny	The port is understood operational in accordance with the IMO Circular Letter 4748, and local guidance.	Russian strikes have occurred against targets in and near Pivdenny, including targeting of the port. Future targeting in the area as part of military operations cannot be ruled out. The overall security situation remains highly unpredictable and local operational differences and issues should be expected. Disruptions to operations may occur due to power outages or air raid alarms.		
Mykolaiv	Closed. Cargo operations suspended for commercial operations.	In control of Ukrainian forces. Russian strikes against military targets and critical-infrastructure targets in or near the city do occur.		
Mariupol	Disputed operational status.	Controlled by Russian forces and part of annexed territory. Actual operational status is disputed with Russian authorities reporting the port to be open, although this is with very limited traffic prioritized by the Russian state. Reports indicate the rebuilding of the port facilities by Russian military and contractors.		
Chornomorsk	The port is understood operational in accordance with the IMO Circular Letter 4748, and local guidance.	Russian strikes have occurred against targets in the Odessa Oblast. Future attacks targeting Chornomorsk port cannot be ruled out. The overall security situation remains highly unpredictable and local operational differences and issues should be expected. Disruptions to operations may occur due to power outages or air raid alarms.		
Ukraine Danube ports	Ukraine Danube ports are operating and handling ship calls via the Danube, and the Sulina and Bystre Canals.	Incidents involving mines have previously occurred in the Black Sea near the canals. Russian strikes against the ports of Reni and Izmail, do occur. Local weather conditions, water levels, and pilot shortages also impact maritime operations.  ISPS Level 3 is in place, as communicated by the Ukrainian authorities. Delays and congestion have been reported in relation to port and canal operations.		

Port	Current port situation	Current local situation	Operations	Security
Kerch Strait	Open for navigation but only for authorized transit. Ports located within the Strait are reported to be operating. Inspection regime and additional security measures are in place.	UKR naval drone or missile strikes against the Kerch Strait Bridge and nearby naval stations and critical infrastructure are expected. Attacks are not expected to directly target commercial maritime traffic, but collateral damage cannot be ruled out. Russian defensive fire against drones may hit commercial traffic.  Russia has announced transit restriction of vessels which are not loaded in Russian ports. Scrutiny against crew is possible *.  See Annex 3 for reported Kerch Strait inspection area.		
Russian Black Sea ports	Open with restrictions. Additional security measures are in place.	Ports operating at ISPS level 2, some operational delays possible.  Ukrainian attacks against naval or state-affiliated vessels, and port infrastructure, using naval drones, aerial drones, or cruise missiles, is possible. Collateral damage from drones may occur in case of incidents, and Russian defensive fire against drones may hit commercial traffic. Scrutiny against crew is possible *.		
Russian Sea of Azov ports	Open with restrictions. Sea of Azov is currently closed to unauthorized navigation by the Russian authorities. Additional security measures are in place.	Ports operating at ISPS level 2, some operational delays possible.  Ukrainian attacks against naval or state-affiliated vessels, and port infrastructure, using naval drones, aerial drones or cruise missiles, is possible. Collateral damage from drones may occur in case of incidents, and Russian defensive fire against drones may hit commercial traffic. Scrutiny against crew is possible *.		
Temporary corridor from UKR Black Sea ports	Operational status is reported to be open, in accordance with IMO Circular Letter 4748 – though likely influenced by local operational circumstances in the NW Black Sea.	The corridor is reported to be running without considerable issues, although disruption following attacks are to be expected.  Any tacit agreement from Russia on current transits are unknown, and further Russian acceptance is unclear if the increased tempo of Ukrainian strikes on Russian assets in the Black Sea continues.  Military activity in and near the corridor is possible, collateral damage to vessels is possible.		
Constanta	Open.	Operating, with additional cargo diverted to Constanta due to closed Ukrainian ports. Congestion should be expected, and although this is being managed, it could lead to delays.		

<sup>\*</sup> Constraints and demands related to vessels with Ukrainian crewmembers. Russian crew with previous military service may be questioned by authorities withheld as part of Russian mobilization efforts. \*\* Risk Intelligence is not responsible for third-party content.

# Operations and Security definitions

## **Operations:**

**Green** – Operations in the area are ongoing normally with no significant issues.

**Yellow** – Some delays or disruptions in the area may be expected, which could be due to limitations to, for example, port operations and/or congestion in the area, or other difficulties with access or operating at the required ISPS level or complying with other procedures either at port or offshore.

**Red** – Operations have been significantly disrupted and ports or areas might be closed or only partially operating due to restrictions, blockades, lack of functioning infrastructure, personnel disruptions, and access concerns, or other issues preventing all or most operations.

## **Security:**

**Green** – The area is secure and there are no direct or indirect security threats in the port vicinity or offshore area. Low threat to vessels/personnel.

**Yellow** – There are no direct security threats but there are possible indirect threats in the vicinity, particularly but not limited to conflict taking place in proximity either on land or offshore. Moderate threat to vessels/personnel.

**Red** – Direct threats are possible to the port or area and/or its immediate approaches, including collateral damage in the immediate area or direct attacks that could target infrastructure and vessels at berth/anchorages/underway. High threat to vessels/personnel.

### Note on sanctions and commercial restrictions

Sanctions and commercial restrictions are being imposed on Russia in response to its invasion. These sanctions are evolving and will affect ongoing business operations in many complex legal ways. Sanctions are being applied to individual Russians, business entities, and to certain Russian export products (such as oil products). There are also restrictions on specific nationalities (such as US citizens) engaging in certain activities, restrictions on payments (in certain currencies and through certain institutions), and restrictions on Russia's import of particular dual-use items and technologies. Port entry bans for Russian vessels are being implemented (in the UK, for example).

The fine print of sanctions and restrictions might affect chartering arrangements in unexpected ways, depending on the connection to Russia. These issues, as well as insurance issues for operating in war risk areas, are not covered in this report and might need to be assessed separately to reduce the risk of exposure.

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# Annex 1:

## Reported mined areas



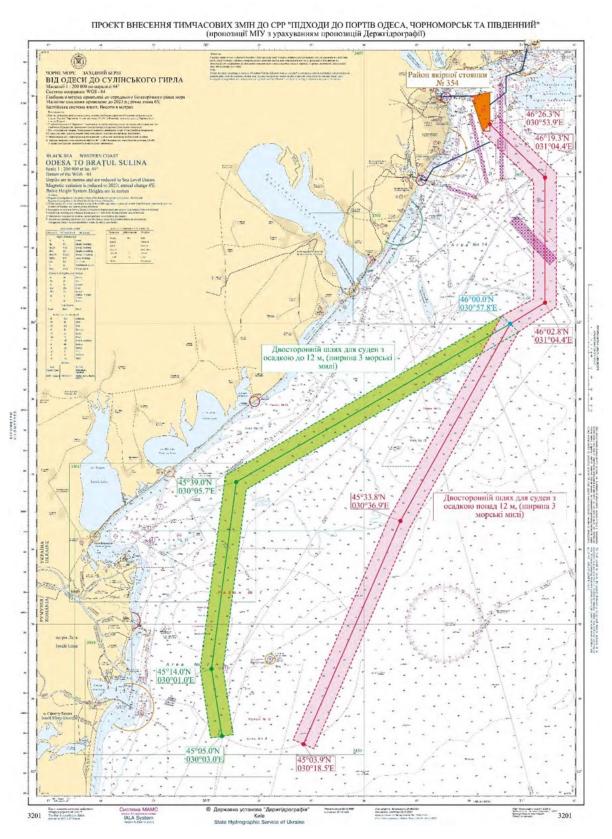
Risk Intelligence (Illustration for visual guidance only)

NAVAREA III: See above for visual guidance on mined areas according to the Spanish flag administration (NAVAREA III 0092).

Mined areas are most likely a combination of deeper sea mines and shallow water mines for anti-amphibious operations as well as on beaches. Mines in the sea are most likely cabled or anchored and under control.

Please also note that active NAVAREA III warnings include a warning of possible drifting mines (NAVAREA III 0122) for Northwest, West, and Southwest areas of the Black Sea.

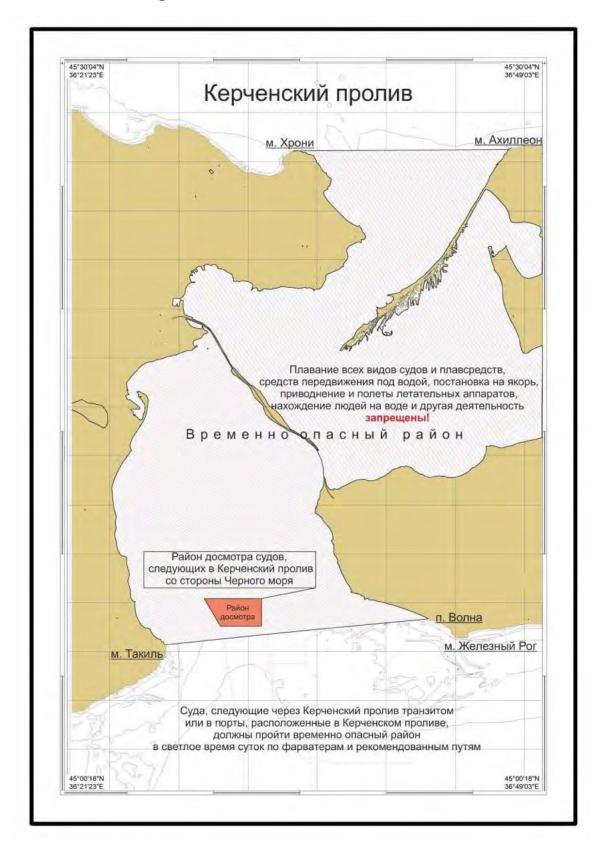
# Annex 2:



The above chart shows the announced temporary routes for civilian vessels to and from Ukrainian Black Sea ports. The Ukrainian Navy emphasizes that war risks, including mines, remain. Further details can be found in the IMO Circular Letter No.4748 (Source: IMO Illustration for visual guidance only)

# Annex 3:

Reported Kerch Strait inspection area, as announced by the Russian authorities 02 August 2023.



# RiskIntelligence

# Port of Berdiansk reportedly hit by explosion

**November 22 2024** 



#### **Region: Europe**

An explosion was reported at the Port of Berdiansk, in the Russian-occupied part of Ukraine at an unknown time in the evening on 22 November 2024.

According to media and social media reports the explosion was the result of a drone or missile strike by Ukraine against the port. There were reports of an air raid warning prior to the explosion.