

MARINE ENVIRONMENT PROTECTION COMMITTEE 84th session Agenda item 6 MEPC 84/6/2 11 November 2025 Original: ENGLISH

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## **ENERGY EFFICIENCY OF SHIPS**

# Report on annual carbon intensity and efficiency of the fleet (Reporting year: 2024)

## Note by the Secretariat

#### **SUMMARY**

Executive summary: This document reports on demand-based and supply-based carbon

intensity for the year 2024, in accordance with the 2022 Guidelines for the development and management of the IMO Ship fuel oil consumption database (resolution MEPC.349(78)), using the mathematical modelling process described in document MEPC 81/6/1.

Strategic direction,

if applicable:

3

Output: 3.7

Action to be taken: Paragraph 20

Related documents: MEPC 68/INF.24/Rev.1; MEPC 70/18; MEPC 71/17; MEPC 76/6/1;

MEPC 77/6/1; MEPC 79/6/1; MEPC 81/6, MEPC 81/6/1;

MEPC 82/6/38; MEPC 83/6 and MEPC 84/6/1

### **Background**

- 1 Regulation 27.10 of MARPOL Annex VI requires the Secretary-General to produce an annual report to the Committee summarizing the data submitted to the IMO Ship Fuel Oil Consumption Database in GISIS (hereinafter referred to as the "IMO DCS"), the status of missing data and such other relevant information as may be requested by the Committee.
- Following the entry into effect of the mandatory collection and reporting of ship fuel oil consumption data from 1 January 2019 (MARPOL Annex VI, regulation 27), the Secretariat has submitted annual IMO DCS reports to the Committee summarizing the data reported for the years 2019, 2020, 2021, 2022, 2023 and 2024, as set out in documents MEPC 76/6/1, MEPC 77/6/1, MEPC 79/6/1, MEPC 81/6, MEPC 82/6/38 and MEPC 84/6/1, respectively.
- In conjunction with the adoption of the IMO short-term GHG reduction measures in June 2021, in particular the annual reduction factor to ensure continuous improvement of a ship's operational carbon intensity (the "Z" factor, as set out in regulation 28 of MARPOL Annex VI), the Committee also adopted the 2021 Guidelines on the operational carbon intensity reduction factors relative to reference lines (CII Reduction Factors Guidelines, G3) (resolution MEPC.338(76)).

- 4 Paragraph 1.5 of the CII Reduction Factors Guidelines (G3) states that the Organization should continue to monitor developments in annual carbon intensity improvement using both demand-based and supply-based measurements in parallel to the annual analysis of the fuel consumption data reported to the IMO DCS.
- The two types of measurements of operational carbon intensity referred to in the CII Reduction Factors Guidelines (G3) originate from the report of the Correspondence Group on the Development of Technical Guidelines on Carbon Intensity Reduction (MEPC 76/7/5 by China et al.) as follows:
  - .1 the "supply-based measurement" indicating the CO<sub>2</sub> emissions per transport work proxy (similar to AER or cgDIST of individual ships); and
  - .2 the "demand-based measurement" indicating the CO<sub>2</sub> emissions per actual transport work of international shipping (such as EEOI of individual ships).
- The Secretariat already provides annual carbon intensity information based on the supply-based measurement approach (AER or cgDIST for each EEDI ship type, as applicable) in the annual IMO DCS reports to MEPC (e.g. table 3 in the annexes to documents MEPC 81/6, MEPC 82/6/38 and MEPC 84/6/1).
- With regard to the demand-based measurements, in the absence of actual cargo-related data, in particular transport work, the Secretariat contacted UMAS International to estimate demand-based carbon intensity by using a mathematical modelling process, which leverages AIS data, provided by Kpler (Spire Maritime) and data submitted to the IMO DCS.\*
- 8 Document MEPC 83/6 (Secretariat) contains information on the demand-based and supply-based carbon intensity of international shipping for the year 2023. This document reports on both demand-based and supply-based carbon intensity developments for the period from 2019 to 2024.

### Improvements to the IMO DCS and reporting on carbon intensity

- 9 MEPC 81 adopted amendments to appendix IX of MARPOL Annex VI (resolution MEPC.385(81) on information to be submitted to the IMO DCS), including the addition of the field "Total transport work" and other fields to enhance the granularity of the reporting. MEPC 81 also adopted related *Amendments to the 2022 Guidelines for the development of a Ship Energy Efficiency Management Plan (SEEMP)* (resolution MEPC.346(78)) (resolution MEPC.388(81)).
- As also noted in document MEPC 84/6/1, the Secretariat has tested and updated the IMO DCS GISIS module to enable the reporting of enhanced granularity and transport work on a voluntary basis from 1 January 2025 and on a mandatory basis from 1 January 2026.

## Developments in operational carbon intensity of international shipping

- Table 3 of the Fourth IMO GHG Study 2020 contains supply-based and demand-based carbon intensity estimates for international shipping from 2008 to 2018, which are incorporated in the overall developments/trends in carbon intensity in figures 1 and 2 below, respectively.
- Sections 5.4.1 and 5.4.2 of the CII Reduction Factors Guidelines (G3) contain information related to measurements of carbon intensity against the 2030 target to reduce the carbon intensity of international shipping by at least 40%, compared to 2008 levels, as set out in the Initial IMO GHG Strategy and the 2023 IMO GHG Strategy.

<sup>\*</sup> The data and methodology used to calculate demand-based carbon intensity for the purpose of this document do not interpret existing IMO instruments nor prejudge any future policy developments at IMO.

The CII Reduction Factors Guidelines (G3) refer to the Fourth IMO GHG Study 2020 to estimate the carbon intensity reduction in 2019 compared to 2008 to be 23.6% using a supply-based metric and 33.3% using a demand-based metric. Further information is given in document MEPC 76/INF.10 (China et al.).

# Method used to estimate the carbon intensity developments of the shipping fleet for the period from 2019 to 2024

- 14 The mathematical modelling process described in detail in document MEPC 81/6/1 has been used to directly compare the 2019 to 2022 carbon intensity developments with the carbon intensity developments up to 2024, set out in the annex to this document.
- MEPC 83 noted the uncertainty in AIS-based cargo estimations (MEPC 83/17, paragraph 6.14). A significant source of this uncertainty is due to inconsistency in the input of the ship's draught in voyage-related AIS data and the uncertainty concerning the volume of ballast water carried on a voyage. Additionally, it should be noted that the uncertainty varies across ship types and sizes. This uncertainty should be taken into consideration when reviewing table 1 in the annex.
- 16 Table 1 below provides annual average supply-based and demand-based measurements of carbon intensity for 2019 to 2024, using AER and cgDIST metrics and estimated EEOI, respectively.

Table 1: Average annual carbon intensity and percentage change compared to 2019

		average of in carbor		IMO DCS Fuel Consumption Report to Committee				
Year	AER	EEO		Estimate EEOI	ed	Report to Committee	Total fuel consumption (tonnes)	
2019	5.90	0.0%	8.44	0.0%	10.94	0.0%	MEPC 76/6/1	213 million
2020	5.83	-1.2%	8.24	-2.3%	10.92	-0.2%	MEPC 77/6/1	203 million
2021	5.89	-0.1%	8.34	-1.2%	10.90	-0.4%	MEPC 79/6/1	212 million
2022	5.66	-4.1%	8.05	-4.6%	10.89	-0.5%	MEPC 81/6	213 million
2023	5.32	-9.7%	7.60	-9.9%	10.42	-4.8%	MEPC 82/6/3 8	211 million
2024	5.29	-10.3%	7.53	-10.8%	10.08	-7.9%	MEPC 84/6/1	223 million

- Figures 1 and 2 below show overall developments/trends in carbon intensity, using both supply-based and demand-based measures, respectively. As explained in document MEPC 81/6/1, the comparison between the Fourth IMO GHG Study and IMO DCS data is indicative in nature, due to being derived from two different data sets.
- The average annual carbon intensity from 2019 to 2024 shown in figures 1 and 2 has been slightly adjusted to be in line with the estimated supply-based and demand-based carbon intensity reduction rates achieved in the year 2019, 23.6% and 33.3%, respectively, relative to 2008, as described in the CII Reduction Factors Guidelines (G3). The indicative results show that the average supply-based and demand-based carbon intensity in 2024 has reduced by 31.5% and 38.6%, respectively, compared to 2008.



Figure 1: Supply-based (AER) carbon intensity of international shipping (2008-2024)

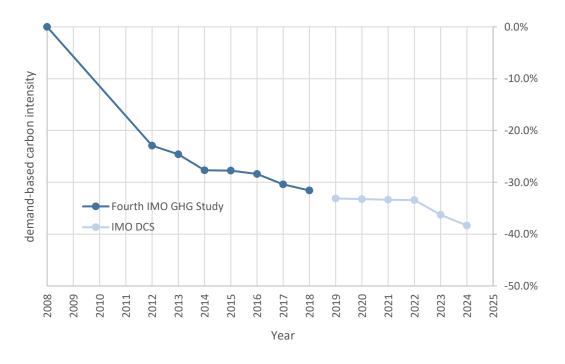


Figure 2: Demand-based (estimated EEOI) carbon intensity of international shipping (2008-2024)

## Carbon intensity developments of the shipping fleet for the period from 2019 to 2024

Following the analysis of the carbon intensity of the shipping fleet from 2019 to 2024, the following general comments can be noted:

- as an average across the fleet, supply-based carbon intensity in AER and cgDIST demonstrated an overall decrease of up to 10.8% in 2024 relative to 2019, but with yearly fluctuations (see figure 1);
- .2 the trend of reduction in average fleet supply-based and demand-based carbon intensity relative to 2019, highlighted in document MEPC 83/6, has continued in 2024:
- in general, across the Fourth IMO GHG Study 2020 ship types and sizes (see table 1 in the annex) directional changes in median AER and cgDIST relative to 2019 are consistent with those in median EEOI change, but with differences in magnitude except for oil tankers, which are less correlated; and
- .4 across the three highest emitting ship types (bulk carriers, containerships and oil tankers), there are differences in AER efficiency improvements between the size ranges (see table 1 in the annex) with improvements of at least 6% over 2019 AER levels across most size ranges.

## **Action requested of the Committee**

- The Committee is invited to consider the demand-based and supply-based carbon intensity of the existing fleet for 2019 to 2024 and relevant information set out in this document and, in particular, to:
  - .1 note the carbon intensity developments of the shipping fleet from 2019 to 2024, as set out in paragraphs 18 and 19, and the report on the carbon intensity of the fleet for 2024, as set out in the annex; and
  - .2 take action as appropriate.

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#### ANNEX

### **REPORT ON THE CARBON INTENSITY OF THE FLEET FOR 2024**

### **Background**

In the absence of cargo-related data, in particular transport work, the Secretariat contacted UMAS International to estimate demand-based carbon intensity for 2019 to 2024 by using a mathematical modelling process which leverages AIS data, provided by Kpler (Spire Maritime), and data submitted to the IMO DCS. The mathematical modelling process/method and its uncertainties are explained in detail in document MEPC 81/6/1 and its annex.

### Carbon intensity developments for 2024

The carbon intensity outcome for 2024, presented in table 1, was calculated using the same mathematical modelling process explained in document MEPC 81/6/1, which contains the carbon intensity outcomes for international shipping for 2019 to 2022.

Table 1: Operational carbon intensity for 2024 using Fourth IMO GHG Study ship types and sizes and ships of 5,000 GT and above

		Non-Filtered DCS Fleet		Filtered AIS Fleet			Non-Filtered DCS Fleet				Filtered A	AIS
	MO GHG Study pes and Sizes	Number of DCS and AIS Matched ships	Mean Deadweight Tonnage	Mean Deadweight Tonnage	Payload Utilization (%)	Allocative Utilization (%)	Median AER	AER change to 2019 (%)	Median cgDIST	cgDIST change to 2019 (%)	Median EEOI	EEOI change to 2019 (%)
	0-9,999	61	8,041	8,115	89.5	57.4	16.22	-1.8	22.08	-5.5	26.87	1.7
<u>0</u>	10,000-34,999	1,301	28,154	29,877	86.8	61.8	7.90	-8.1	12.63	-7.0	13.66	-0.2
carrier Γ)	35,000-59,999	2,950	48,928	47,641	83.6	63.9	5.67	-7.5	9.56	-7.9	10.10	-5.3
g €	60,000-99,999	4,218	75,513	75,030	82.3	57.1	3.99	-5.6	7.25	-6.2	8.06	-8.5
Bulk ca (DWT)	100,000-199,999	1,211	169,989	171,321	85.9	51.0	2.56	-7.5	4.94	-7.9	6.15	-8.0
B	200,000+	724	244,403	246,604	89.9	41.3	2.07	-7.9	4.01	-7.5	5.56	-10.6

		Non-Filtered DCS Fleet		Filtered AIS Fleet			Non-Filte	ered DO	Filtered AIS Fleet			
	MO GHG Study pes and Sizes	Number of DCS and AIS Matched ships	Mean Deadweight Tonnage	Mean Deadweight Tonnage	Payload Utilization (%)	Allocative Utilization (%)	Median AER	AER change to 2019 (%)	Median cgDIST	cgDIST change to 2019 (%)	Median EEOI	EEOI change to 2019 (%)
	0-4,999	0										
Sal	5,000-9,999	331	8,219	8,156	79.9	97.8	19.47	-5.3	28.43	-6.5	26.51	-4.4
mic (er	10,000-19,999	969	15,638	15,997	81.0	71.9	14.13	-8.6	22.02	-9.5	22.37	-2.0
Chemical Tanker (DWT)	20,000-39,999	691	32,018	31,534	80.1	72.7	9.19	-9.2	14.57	-8.6	13.97	-9.1
C (E	40,000+	1,444	49,694	50,006	73.7	52.5	6.37	-8.8	10.59	-8.3	14.62	-4.7
_	0-999	438	10,183	10,398	68.2	100.0	22.69	-6.8	27.57	-6.9	32.29	-2.7
():   ():	1,000-1,999	1,330	19,665	20,544	66.3	100.0	14.00	-12.1	17.73	-10.5	19.45	-14.9
(TEU	2,000-2,999	786	35,367	35,746	63.2	100.0	10.41	-11.4	12.96	-12.5	15.37	-15.2
di (	3,000-4,999	842	53,473	55,892	62.5	100.0	9.12	-7.0	11.43	-4.7	13.72	-8.9
nership (TEU)	5,000-7,999	639	78,978	78,022	62.3	100.0	7.57	-15.4	8.72	-10.6	11.70	-14.9
Jer	8,000-11,999	655	115,899	116,097	59.4	100.0	6.63	-6.7	7.65	-2.7	10.16	-9.3
tair	12,000-14,499	299	151,546	150,298	57.9	100.0	5.39	-10.1	5.66	-6.9	8.46	-11.1
ou	14,500-19,999	259	180,342	176,937	61.4	100.0	4.59	-9.9	5.15	-0.4	7.26	0.9
S	20,000+	141	226,106	231,240	62.7	100.0	4.46	-7.9	4.47	0.3	6.81	-5.4
	0-1,999	0										
<u>_</u>	2,000-9,999	27	1,263	1,259	96.6	100.0	177.45	-7.7	25.30	-10.1	181.33	-28.7
Cruise passenger ship (GT)	10,000-59,999	101	3,600	3,380	95.9	100.0	159.63	3.4	16.27	-6.8	147.32	2.1
Cruise passenge ship (GT)	60,000-99,999	81	9,733	9,872	96.3	100.0	113.18	-6.7	12.10	-6.8	122.38	-4.0
Cruise passer ship (G	100,000-149,999	71	11,110	11,055	96.1	100.0	106.29	-8.2	9.71	-6.5	117.17	-0.3
O g g	150,000+	37	15,790	16,344	87.8	100.0	84.68	-18.0	7.90	-6.0	99.35	-17.0
Ferry-	0-299	0										
pax	300-999	0										
	1,000-1,999	0										

		Non-Filtered DCS Fleet		Filtered AIS Fleet			Non-Filtered DCS Fleet				Filtered AIS Fleet	
	MO GHG Study ses and Sizes	Number of DCS and AIS Matched ships	Mean Deadweight Tonnage	Mean Deadweight Tonnage	Payload Utilization (%)	Allocative Utilization (%)	Median AER	AER change to 2019 (%)	Median cgDIST	cgDIST change to 2019 (%)	Median EEOI	EEOI change to 2019 (%)
only (GT)	2,000+	5	2,496	1,450	74.1	100.0	462.35	167.2	50.31	-21.2	203.69	
(0.1)	0-1,999	0										
	2,000-4,999	0										
Ferry- RoPax (GT)	5,000-9,999	64	1,292	1,185	68.6	100.0	355.15	16.8	44.21	-4.8	360.31	40.7
Ferry RoPa (GT)	10,000-19,999	85	3,707	3,895	70.1	100.0	90.01	-16.6	22.21	-1.5	120.72	20.7
15 to 0	20,000+	244	6,570	7,348	80.1	100.0	86.51	-8.3	17.03	-6.2	93.43	-4.3
_	0-4,999	36	3,786	3,718	86.9	100.0	41.05	-5.1	23.45	3.0	44.43	5.4
General Cargo (DWT)	5,000-9,999	715	8,201	8,197	84.6	69.8	16.62	-8.9	22.44	-7.7	28.73	-1.4
Genera Cargo (DWT)	10,000-19,999	985	13,774	14,050	78.3	71.3	13.02	-7.7	17.83	-7.7	22.66	-0.9
000	20,000+	379	33,434	36,567	77.9	66.4	9.16	18.4	12.44	6.0	16.02	13.0
-	0-49,999	473	16,456	15,861	75.5	63.1	17.34	-12.9	19.61	-13.9	21.43	-20.8
Liquefied gas tanker (CBM)	50,000-99,999	405	54,313	55,017	87.4	37.2	6.79	-11.0	7.63	-12.8	20.24	10.1
Liquefic gas tanker (CBM)	100,000-199,999	604	87,649	90,270	76.2	81.2	7.00	-31.0	5.47	-28.4	12.10	-19.0
E da da (C)	200,000+	45	126,628	123,165	75.1	100.0	8.46	-15.4	7.44	-11.4	12.81	-12.8
	0-4,999	0										
F	5,000-9,999	169	7,634	7,788	83.1	98.1	21.98	-6.8	28.06	-8.9	30.13	3.4
	10,000-19,999	112	14,734	14,845	84.1	74.1	14.70	-20.2	21.59	-22.3	25.34	1.3
	20,000-59,999	358	45,946	45,373	79.2	48.7	7.94	-11.9	12.72	-12.3	17.72	-6.1
Ker	60,000-79,999	330	73,232	73,319	78.0	55.3	5.90	-6.4	10.34	-6.3	13.00	4.3
an	80,000-119,999	920	110,824	111,667	79.2	51.5	4.16	-12.7	7.49	-13.8	9.56	-7.1
<del> </del>	120,000-199,999	581	156,649	156,626	79.0	46.2	3.26	-7.0	6.25	-7.1	8.07	-0.8
O	200,000+	760	308,083	307,431	77.9	43.7	2.16	-9.8	4.15	-9.6	6.09	3.6

		Non-Filtered DCS Fleet		Filtered AIS Fleet			Non-Filte	ered D0	Filtered AIS Fleet			
	MO GHG Study pes and Sizes	Number of DCS and AIS Matched ships	Mean Deadweight Tonnage	Mean Deadweight Tonnage	Payload Utilization (%)	Allocative Utilization (%)	Median AER	AER change to 2019 (%)	Median cgDIST	cgDIST change to 2019 (%)	Median EEOI	EEOI change to 2019 (%)
Other	0-999	0										
liquids (DWT)	1,000+	14	31,401	31,007	78.6	70.5	10.39	-11.6	11.64	-11.0	19.28	-7.7
Refri-	0-1,999	0										
gerated	2,000-5,999	6	6,426	6,880	85.2	100.0	34.07	-4.1	39.42	10.4	58.14	20.0
bulk	6,000-9,999	135	7,691	7,462	73.9	100.0	29.81	-7.5	32.63	-7.6	48.12	-3.6
(DWT)	10,000+	120	13,099	13,484	68.1	100.0	22.51	-7.6	23.92	-7.4	36.09	-13.8
	0-4,999	24	4,235	4,249	74.3	100.0	41.27	-12.5	20.55	-4.4	50.03	-11.6
Ro-ro (DWT)	5,000-9,999	85	7,263	7,157	75.1	100.0	34.01	-1.9	21.53	-3.9	48.93	-4.7
<u> </u>	10,000-14,999	103	12,264	12,250	77.8	100.0	31.80	-3.4	13.80	-0.6	41.17	-4.9
R J	15,000+	94	26,921	26,399	71.2	100.0	16.42	7.3	7.35	-9.9	23.86	10.6
<u>o</u>	0-29,999	53	5,714	6,052	34.8	100.0	34.32	-20.5	11.35	-11.4	97.76	-20.9
Vehicle (GT)	30,000-49,999	140	13,300	13,298	36.3	100.0	21.40	-3.3	6.43	-7.2	55.95	-5.6
× 9	50,000+	511	20,893	21,033	32.1	100.0	15.47	-5.0	5.20	-4.8	46.49	-7.2